

Cabinet (10.9.13)
Offer to Young People in Haringey

Youth Commissioning Plan 2013/14 and Options for 2014/15

1. Introduction

Young people are our future. The purpose of this plan is to deliver Youth Strategy and deliver high quality, activities and services, relevant to young people's needs, in a planned, clear, co-ordinated way, making the very best use of available resources.

Haringey Council is committed to working in partnership and co-creating with young people and local agencies, to coproduce a variety of accessible, affordable, high-quality and well-publicised activities that promote a sense of high aspiration and ambition for young people. These activities should offer and develop the technical and relationship skills that young people need to succeed in life all with the aim of unlocking young people's potential.

From the current allocated service budget of £2.1 million, an annual £400,000 commissioning fund for a period of three years has been made available to increase the reach and breadth of the local offer of universal and targeted services for young people.

2. Context

Cabinet agreed in April 2012 to reconfigure funding arrangements to further enhance the Council's needs – led and outcomes based approach to commissioning services for young people. This approach should be underpinned and co-created together with the views of young people. To complement the core funding offer, an annual commissioning fund of £400k was made available for a three year period.

3. Services for Young People: Intended Commissioning Outcomes and Objectives

Through needs led and evidence based commissioning activity the intention is to:

- 1. Improve young people's life chances and reduce anti-social behaviour; rates of NEET (Not in Education, Employment or Training); youth offending; and teenage conceptions:
- 2. Provide opportunities for young people's personal and social development;
- 3. Ensure sufficient leisure and educational provision;
- 4. Increase local young people's participation with local services for young people by 25%;
- 5. Ensure young people have real power over the budget for services for young people; and
- 6. Deliver a service that is fair, open to all and makes best use of resources.

4. Proposed Commissioning Fund Criteria 2013/14

Youth commissioning funds will be awarded to organisations which support the needs identified and meet the criteria described below. Any commissioned activity would be expected to meet these following minimum standards and once funding has been awarded, all contracts would be subject to at least quarterly contract monitoring to ensure that all key outcomes are on track to be delivered to a high quality, time and within the allocated budget:

1. Provision should extend the range opportunities that promote personal and social education, healthy living and learning to young people through the youth work curriculum. The intention is to increase the reach of the local youth offer by extending the commissioned provision to young people aged 8-12 who may be at risk of poor outcomes, in addition to the 13-19 age group focus (to aged 25 for young people with learning disabilities);

- Providers and programmes must ensure their support complements and does not duplicate activity in the area by other providers including the Council. Where there is sufficient provision already available, a project must demonstrate a focus on targeted outreach to engage, signpost and/or support young people in existing provision. In particular, priority will be given to projects which help to engage vulnerable young people unknown to Council services;
- 3. Providers will be expected to work collaboratively with the Youth Service and other locally commissioned providers of services for young people; local statutory services; and/ or agencies over the coming year to develop longer-term arrangements, including what provision best meets need and piloting improved performance management and quality assurance processes;
- 4. Providers and programmes should ensure young people have an opportunity to fully participate and make decisions on behalf of young people at the respective projects and programmes;
- 5. Organisations working collaboratively, through a combined bid, and who understand and value the importance of co-production with young people, to build local social capital, are encouraged and welcomed; and
- 6. Providers must fulfil their statutory duties in relation the 2010 Equality Act and enable the Council to comply with its safeguarding duties under s.11 of the 2004 Children Act.

5. Key Timescales and Milestones for Commissioning Targeted Youth Support Services 2013/14

| | Process | Timescale / period | Lead |
|----|--|---|---|
| 1. | Commissioning Plan 2013/14 approved by portfolio holder. | August 2013 | Portfolio holder/ Youth Commissioner |
| 2. | Business case proposals completed and submitted to portfolio holder for approval. | September 2013 and ongoing on monthly basis | Youth Commissioner |
| 3. | Advertisement for applications to the 2013/14 commissioning funds, or targeted commissioning of specialised providers in cases of services required being unique and/ or being delivered by limited number of providers. | Mid-September 2013 | Youth Commissioner/ Head of Youth Services |
| 4. | Assessment of applications. Meet with new organisations; clarify proposals; confirm proposed monitoring arrangements; assess past performance and delivery. | October 2013 | Youth Commissioner/ Head of Youth Services |
| 5. | Allocate budget among assessed business case and project applications. | End October/ Early November 2013 | Head of Youth Services/ Youth Commissioner |
| 6. | Applicants informed of recommended or non-recommended for funding via Youth Commissioning funding. | Early November 2013 | Head of Youth Services/ Youth Commissioner |
| 7. | Contract/ service level agreement development: Agreements to be legally binding. Specific service to be delivered. Clear outcomes/outputs set by Council. | November 2013 | Head of Youth Services/ Youth Commissioner and Legal Services |
| 8. | Programmes and monitoring activity commence. | November 2013 | Head of Youth Services/ Youth Commissioner |

6. Commissioning Intentions for 2013/14

An overview of the commissioning proposals received to date for applications to the £400k commissioning fund are provided below. Business cases for all programmes (other than the summer programmes which have been subject to the commissioning framework and have already begun) will be submitted in due course for formal approval prior to progressing by relevant stakeholders. The business cases will provide details on programme costs, timescales and proposed outcomes in support of the Council's key priorities:

| Thematic Area - A | Positive Activities |
|-------------------------|--|
| Description | Extend the reach and breadth of local services for young people by commissioning a specialised provider to deliver a programme targeted at prevention work with 8-12 year olds at risk of poor outcomes. |
| Key outcome | Increased access to and participation in positive activities for young people aged 8-12 years and reduction in negative outcomes. |
| Guide budget allocation | To be confirmed upon approval of business case. |

| Thematic Area - B | Sexual Heath |
|-------------------------|---|
| Description | Commissioning of a training programme to enable commissioned voluntary sector provider organisation personnel to deliver targeted sexual heath related programmes, such as the C–card scheme. Teenage pregnancy is a key priority amongst most local stakeholder agencies and targeted activity to focus on this agenda will be prioritised, along with other key areas of focus such as substance misuse prevention. |
| Key outcome | Capacity building for provider organisations and key personnel to support local objectives in addressing sexual health policy and strategic priorities. |
| Guide budget allocation | To be confirmed upon approval of business case. |

| Thematic Area - C | Community Safety and Crime Prevention |
|-------------------|---------------------------------------|
| | |

| Description | Targeted programmes to be commissioned to enable local young people in contributing to the shaping and design of a Community Safety and Crime Prevention Policy and Strategy. Areas to include local Police stop and search approaches, gang prevention work and localising the YOS prevention offer. |
|-------------------------|---|
| Key outcome | An increased number of local young people contributing to the development of a local Community Safety and Crime Prevention Policy and future Strategy. |
| Guide budget allocation | To be confirmed upon approval of business case. |

| Thematic Area - D | Positive Activities / Summer Programme |
|-------------------------|--|
| Description | Summer Programme youth offer for local young people (previously approved). |
| Key outcome | Increased access to and participation in positive activities for young people aged 8-19 years (to age 25 years for young people with learning disabilities). Reduced youth related anti-social behaviour and crime, reduction in future NEET population through positive programme engagement. |
| Guide budget allocation | £140,000 |

| Thematic Area - E | Edge of Care |
|-------------------------|--|
| Description | Targeted youth support for young people referred by First Response team as requiring intervention case management and/ or signposting to other support agencies. |
| Key outcome | Reduction in young people with additional needs requiring support from Council Social Care Service. |
| Guide budget allocation | £200,000 (staffing). |

| Thematic Area - F | Core Universal Youth Offer |
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| Description | Universal and/or open access youth provision for young people in localities. Centre, |
|-------------------------|---|
| · | detached and outreach based activity to be delivered in response to locality need. |
| Key outcome | An increased number of young people engaged and accessing universal services from previous baseline, leading to a reduced need for young people to require additional support as any additional needs are identified, assessed and managed at the foundational stages of concern. |
| Guide budget allocation | £1.4 million (staffing) |

| Thematic Area - G | Young Carers |
|-------------------------|--|
| Description | Targeted youth provision and projects for young carers. |
| Key outcome | Haringey's young carers have access to dedicated youth provision and timely support, information, advice and guidance. |
| Guide budget allocation | £22,000 (staffing) |

| Thematic Area - H | Youth Participation and Inclusion |
|-------------------------|--|
| Description | Dedicated programmes aimed at improving youth democracy and empowering local young people to contribute to and lead the shaping and designing of the local youth offer and services for young people. Commissioned programmes will include a focus on training to enable young people to develop specifications and the development of tender documents to allow them to be "commissioning ready". |
| Key outcome | Increased access for local young people to be able to contribute and lead service and commissioning activity reconfiguration. Young people to develop the skill set to be able to optimally quality assure and monitor commissioned activity and programmes. |
| Guide budget allocation | £200,000 (staffing, delivery and operational costs) |

| Thematic area - I | Youth Opportunities Fund | |
|-------------------|--|--|
| Description | Dedicated commissioning fund to support the development of community youth | |

| | programmes and initiatives. |
|-------------------------|---|
| Key outcome | Local voluntary groups have access to resources to develop locality-based projects to |
| | enhance the Council's core youth offer |
| Guide budget allocation | £125,000 |

7. Commissioning of Youth Support Services in Haringey from April 2014

The 2014-17 Youth Strategy for Haringey will be drafted and consulted on with the support of local partners, stakeholders and providers during the 2013 autumn term. The strategy will be underpinned by the need for Haringey's approach to discharging its duties for the provision of a youth offer for local young people to be reconfigured around local need and increasing changes in the local demographic.

The key priorities and strategic aims for the 2014-17 Strategy are currently being determined and informed by the views of local young people, key stakeholders and local evidence such as the joint strategic needs assessment, together with 'softer' information regarding need from practitioners in areas such as Family Support, Youth Offending and Social Care. The 2014-17 Youth Strategy will be required to be supportive of the emerging Early Need Strategy to put in place some universal and early help for children and young people aged 8-12 years who have been identified as potentially being at risk of poor outcomes.

8. Draft Commissioning Intentions for 2014/15

The proposed commissioning intentions for 2014/15 are outlined below. The programmes build on the commissioning activity initiated in the 2013/14 period and are complemented by the deployment of new targeted activity, which local needs assessment data has informed. Budget allocation figures are indicative, based on 2013/14 allocation and subject to change should local needs determine so.

| Thematic Area - A | Positive Activities |
|-------------------------|---|
| Description | Extend the reach and breadth of local services for young people by commissioning a specialised provider, to deliver a programme targeted at prevention work with 8-12 year olds at risk of poor outcomes. |
| Key outcome | Increased access to and participation in positive activities for young people aged 8-12 years and reduction in negative outcomes. |
| Guide budget allocation | To be confirmed upon approval of business case. |

| Thematic Area - B | Sexual Heath |
|-------------------------|---|
| Description | Commissioning of a training programme to enable commissioned voluntary sector provider organisation personnel to deliver targeted sexual heath related programmes, such as the C-card scheme. Teenage pregnancy is a key priority amongst most local stakeholder agencies and targeted activity to focus on this agenda will be prioritised, along with other key areas of focus such as substance misuse prevention. |
| Key outcome | Capacity building for provider organisations and key personnel to support local objectives in addressing sexual health policy and strategic priorities. |
| Guide budget allocation | To be confirmed upon approval of business case. |

| Thematic Area - C | Community Safety and Crime Prevention |
|-------------------------|---|
| Description | Targeted programmes to be commissioned to enable local young people in contributing to the shaping and design of Community Safety and Crime Prevention Policy and Strategy. Areas to include local Police stop and search approaches, gang prevention work and localising the YOS prevention offer. |
| Key outcome | An increased number of local young people contribute to the development of local Community Safety and Crime reduction policy and future strategy. |
| Guide budget allocation | To be confirmed upon approval of business case |

| Thematic Area - D | Positive Activities / Summer Programme |
|-------------------------|--|
| Description | Summer programme youth offer for local young people (previously approved). |
| Key outcome | Increased access to and participation in positive activities for young people aged 8-19 years (to age 25 years for young people with learning disabilities). Reduced youth related anti-social behaviour and crime, reduction in future NEET population through positive programme engagement. |
| Guide budget allocation | £140,000 |

| Thematic Area - E | Edge of Care |
|-------------------------|--|
| Description | Targeted youth support for young people referred by First Response team as requiring intervention case management and/ or signposting to other support agencies. |
| Key outcome | Reduction in young people with additional needs requiring support from Council Social Care Service. |
| Guide budget allocation | £200,000 (staffing) |
| Thematic area - F | Core Universal Youth Offer |

| Description | Universal and/or open access youth provision for young people in localities. Centre, detached and outreach based activity to be delivered in response to locality need. |
|-------------------------|--|
| Key outcome | An increased number of young people engaged and accessing centre and detached universal services for young people from previous baseline, leading to a reduced need for young people to require additional support as any additional needs are identified, assessed and managed at the foundational stages of concern. New innovations such as radio and arts based programmes in addition to alternative accreditation courses such as the Duke of Edinburgh's scheme have proven to be effective where delivered previously. |
| Guide budget allocation | £1.4 million (staffing) |

| Thematic Area - G | Young Carers |
|-------------------------|--|
| Description | Targeted youth provision and projects for young carers. |
| Key outcome | Haringey's young carers have access to dedicated youth provision and timely support, information, advice and guidance. |
| Guide budget allocation | £22,000 (staffing) |

| Thematic Area - H | Youth Participation and Inclusion |
|-------------------------|---|
| Description | Dedicated programmes aimed at improving youth democracy and empowering local young people to contribute to and lead the shaping and designing of the local youth offer and services for young people. Commissioned programmes will include a focus on training to enable young people to develop specifications and the development of tender documents, to allow them to be "commissioning ready". |
| Key outcome | Increased access for local young people to be able to contribute and lead service and commissioning activity reconfiguration. Young people to develop the skill set to be able to optimally quality assure and monitor commissioned activity and programmes. |
| Guide budget allocation | £200,000 (staffing, delivery and operational costs) |

| Thematic Area - I | Youth Opportunities Fund | |
|-------------------|--------------------------|--|
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| Description | Dedicated commissioning fund to support the development of community youth programmes and initiatives. New initiatives such as strengthening work with schools, increasing the reach and impact of work streams with LGBT young people and groups. Local data informs that there is a need to consider commissioning targeted programmes with a focus on addressing bullying, particularly cyber bullying, which is an emerging theme locally and nationally. |
|-------------------------|---|
| Key outcome | Local voluntary groups have access to resources to develop locality based projects to enhance the Council's core youth offer. |
| Guide budget allocation | £125,000 |